

# SOLUTIONS TO THE HOUSING CRISIS

BLUEPRINT INTRODUCTION TO A MULTIFACETED PROBLEM DECADES IN THE MAKING

When it comes to our dysfunctional housing market and solutions to restore balance between prices and incomes, we need to think long term. Short term fluctuations in the housing market are not indicative of long-term affordability and opportunity for our children.

- How to break the cycle of shortsighted housing policies



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#### Review of the Problem



## Constrained Housing Supply

Zoning and local intervention that limits the ability to build at the pace required to meet household needs



## Uncontrolled credit expansion

Housing, as a basic need, "costs" whatever the next generation can borrow



## Financialization of Housing

Securitized loans
(against property) are
the source of access
to financial
instruments to grow
wealth (source of
inequality)



#### Speculation

When home prices inflate without there being any additional benefit to society, that price growth is pure inflation, and a perfect source for speculation



## Municipal finances and infrastructure

City finances
dependent on urban
sprawl for new
revenues perpetuate
the cycle of expensive
transportation
infrastructure at the
expense of needed
services to residents.

 The Bank of Canada has been increasing the overnight interest rate, leading to higher mortgage rates offered by lenders.

Rental prices continue to increase.

 The average monthly payment on a new home have increased slightly, though the cost of a down payment has decreased.

 Though rising interests may cool demand by reducing available credit, it remains to be seen whether this trend continues as the other fundamental factors remain.



But the housing crisis still isn't over...



#### Changes in prices local examples

- This home sold in April for \$661 000
- With the average price decreases, that would be \$634 000 in May
- With the average interest increasing 0.86% the monthly mortgage payment would go from \$3,194 to \$3,357
- This home sold in April for \$500 000
- With the average price decreases, that would be \$480 000 in May
- With the average interest increasing 0.86% the monthly mortgage payment would go from \$2,447 to \$2,568







#### Supply-side

Up-zoning
Housing funds
Cut red tape
Municipal tax change



A new framework

A mixed approach implemented at the local level that incorporates both demand- and supply-side measures



#### Demand-side

Tax flippers
Tax investors
Max. #homes per person
Increased down payments
Buyer's Bill of Rights
Municipal tax change

# Housing Solutions' Discourse

When it comes to complex problems like housing, a "yes and" strategy is required.



## Government Response – Federal

Little has been implemented, but here are promises made by the federal government:

#### The 2022 Federal Budget Focused Heavily on Housing

- Tax-Free First Home Savings Account
  - Like an RRSP for housing with a \$40,000 limit, \$8,000/year starting in 2023
- Extension of the First-Time Home Buyer Incentive
  - Lowers borrowing costs for first-time buyers by sharing it with the government
  - Extension to March 31, 2025
- Two-year ban on foreign purchase of property
- Introduction of new regulations regarding "house flipping"

#### Government Response – Provincial

# Report of the Ontario Housing Affordability Task Force

- Focuses on solutions to increase the supply of market-rate housing across the province, like:
  - Increasing the cost of appeals for new developments;
  - Reducing funding to municipalities that construct not enough new housing; and
  - Limiting excess public meetings for new developments.

# **Bill 109 (More Homes for Everyone Act, 2022)**

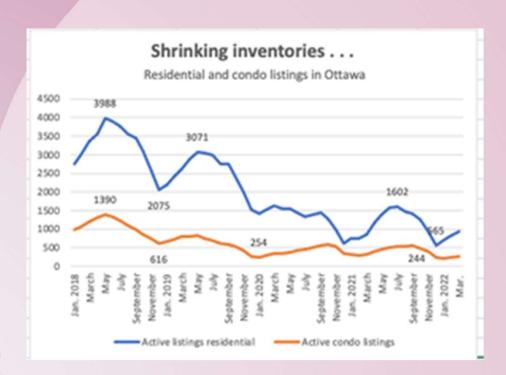
- Adopts recommendations made in the task force's report;
- Passed by Provincial Legislature and received Royal Assent;
- Contains policies concerning:
  - Streamlining the development approval process;
  - Changes to municipal finances regarding development; and
  - Public consultations.

In sum, the province is taking drastic action concerning housing, and with the current government's re-election, it may force its will upon Ontario's municipalities whether they like it or not. It would be prudent to expect big changes in the next few years.

### Government Response – Municipal

#### **New Official Plan**

- Much of the City of Ottawa's response to the housing crisis lies in its efforts to implement a new official plan that will guide how the city grows and develops.
  - One of the main aspects of the new official plan is encouraging more growth through densification and the construction of more affordable housing.
  - "The new Official Plan is designed to help Ottawa become a city of connected, green, inclusive and walkable communities, with greater density of housing, employment and services around rapid-transit hubs and along transit corridors."



**Comprehensive Zoning Review** 

**Inclusionary Zoning** 

## Ottawa's Comprehensive Zoning Bylaw Review

Implementation Plan





WHAT CAN WE DO AND ADVOCATE FOR AT THE FEDERAL AND PROVINCIAL LEVELS?

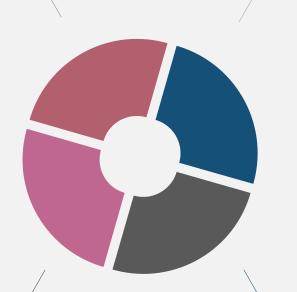


### Regulatory and legal barriers to abuse



#### Homebuyer Bill of Rights

Mandatory inspections, a disclosure statement from the seller, etc.



#### Higher down payment for speculation (or taxes)

Increase down payment requirements on non-essential uses of homes, i.e. for investments or additional properties



#### Enforcement

Improve enforcement of existing real estate laws and regulations to stop money laundering and fraudulent mortgages.



#### **Restrict Equity Access**

Not all countries allow equity withdrawals on unrealized gains and this can have unintended consequences...

### **Restrict Access to Home Equities**

This is a sub-component of our mortgage market structure.

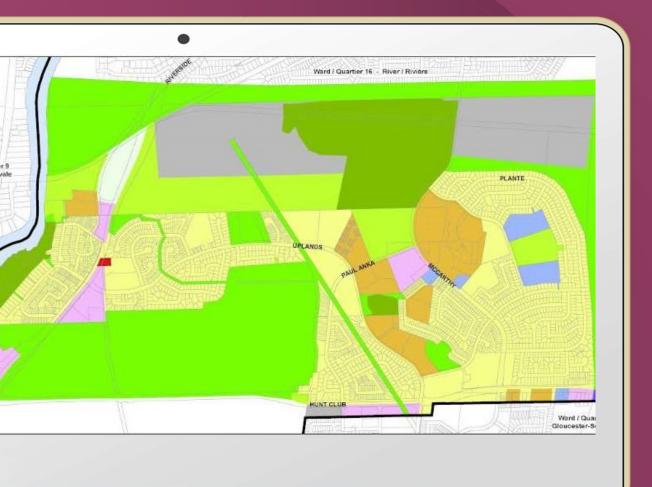
	Equity Withdrawal	Avg. LTV ratio	Mortgage debt-to-GDP	securitization	Owner- Occupation Figure 1
Canada	Yes	75% (2013) 88% (2021)	43% (2013) Up 65.4% (2019)22.4ppt	Yes	66% (2013)
Australia	Yes	80% (2013)	74% (2013) Up 94.6% (2019) <b>20.6ppt</b>	Yes	70% (2013)
UK	Yes	80-90% (2013)	74% (2013) Up 125% (2019) <b>56ppt</b>	Yes	70% (2013)
USA	Yes	80% (2013)	69% (2013) Down 48.9% (2019) <sup>21.1</sup> ppt	Yes	69% (2013
Japan	No	70-80% (2013)	36% (2013) 38.3% (2019) Stable	No	61% (2013)
Spain	Limited	70% (2013)	40% (2013) Stable 41.6% (2019)	Yes	85% (2013)





PROVINCIAL AND MUNICIPAL RESPONSIBILITY





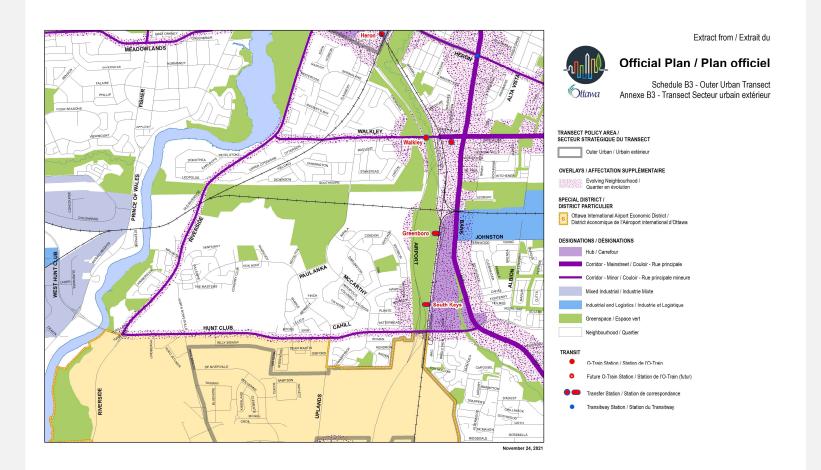
# **Hunt Club zoning**

Allowing for denser housing in the least dense area has some surprising benefits **if done right** 

Homeowners would have more rights to their own land, and would be able to access their home equity

Big developers would have less sway in the community

#### Upzoning in Hunt Club: New Official Plan



- Note the "evolving community" designations near the arterials and transit stations
- These evolving neighbourhoods are intended to promote dense "15 minute neighbourhoods" with walkable infrastructure and nearby amenities

#### Zoning Implementation Report-Planning Committee Jun 23

Table 2: Existing Residential-Zoned Parcels

Zone	Downtown	Inner Urban	Outer Urban	Suburban	Total by Zone
R1	128	10,740	36,417	36,933	84,218
R2	3	5,048	9,274	12,033	26,358
R3	126	9,934	8,950	33,823	52,833
R4	5,957	7,992	2,040	589	16,578
R5	665	765	985	342	2,757
Total by Transect	6,879	34,479	57,666	83,720	182,744

Table 4: Modelled Zoning Framework

Current Zone	Allows	Modelled Conceptual Zone	Would allow
R1	1 unit*	N1	2 units**, 70 DU/ha***
R2	2 units**		
R3	3 units**	N2	4 units, 135 DU/ha
R4A-R4L	4 units		
R4UA	8 units	N3	Up to 8 units, 225 DU/ha
R4UB	12 units	N4	Up to 12 units, 275 DU/ha
R4UC-R4UD	By bldg envelope	N5	More than 12 units, up to 600 DU/ha
R5	By bldg envelope	N6	Mid-Rise, More than 600 DU/ha
R5	By bldg envelope	N7	High-Rise, By bldg envelope

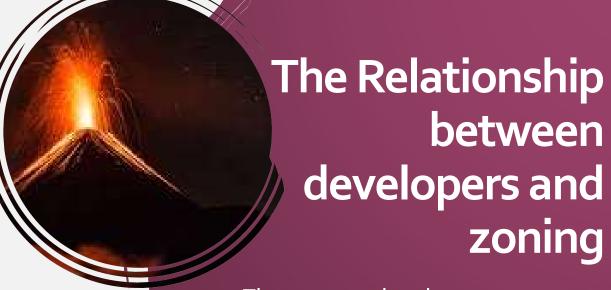
<sup>\* 2</sup> including SDU's

- Table 2 shows the distribution of lots by current zones, table 4 is a proposed new framework
- DU = Dwelling Unit
- SDU = Secondary Dwelling Unit (contained within the main home, such as a basement apartment)
- DU/ha = Dwelling Units per Hectare
- 70 DU/ha is equivalent to 28 per acre, which is roughly the same density as row houses with front and back yards
- Full report is here: <u>https://app05.ottawa.ca/sirepub/cache/2/s2o3jl52hn2x</u> <u>e5lwp5ojdt5a/81556506212022101037533.PDF</u>
- Next step will be public engagement on these plans

<sup>\*\* 4</sup> including SDU's

<sup>\*\*\*</sup>including SDU's

- With so much of our city taken up by R1 low density housing, in order to build more housing, builders have to use some combination of 3 options:
  - build as much as possible where it happens to be allowed (big, tall projects)
  - go through an intensive regulatory and consultation process, costing time and money, to rezone an area
  - build new communities on the periphery (sprawl)
- With these options, large, corporate, well-connected developers will outcompete small builders every time
- What if we could bring back smaller scale development?



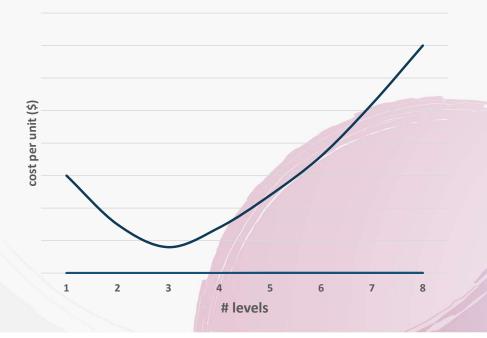
The current development process is like a volcano- there are few places to build and a lot of demand pressure. So developers cram as much as they can in an explosive new build.

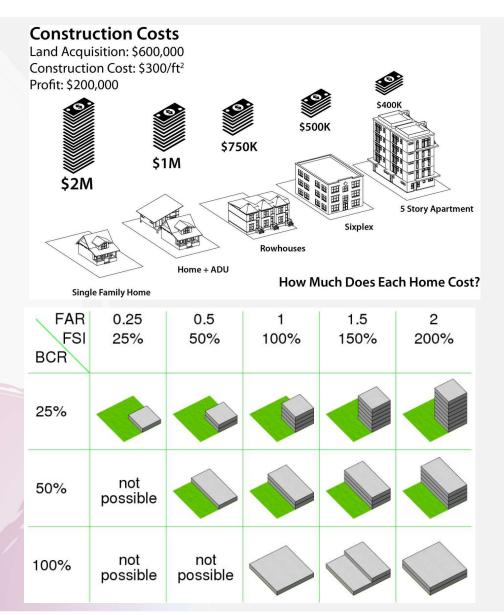
#### Affordable Zoning

Amend residential zoning based on affordability, rather than housing type.

Allowing for homes of different sizes based on preferences so people aren't forced to have large lawns if that's not what works best for them

#### Affordability based on height







## Eliminate Parking Minimums

Minimums encourage more driving, more traffic, and inefficient land use



## Converting Homes

Allow homeowners to add more housing with existing buildings (e.g. basement apartments)



#### Allow Multi-Family Homes More varied family structures, multiple

families sharing one lot



# restrictions Minimum setbacks force owners to have bigger lots than they

might want

## More Potential Reforms

Zoning codes place significant restrictions on what homeowners can do with their property- some with outdated assumptions



All of these aspects and more of a property are heavily regulated



More flexibility for homeowners as needs change



Allows homeowners to more easily "unlock" their home equity through improved land use



More competition among developers and better incentives



Neighbourhoods would change more gradually instead of having a massive new development all at once.

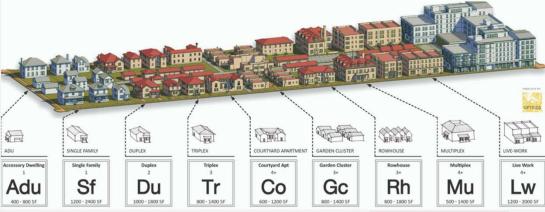
# Potential Benefits of upzoning

Upzoning can create value for homeowners and the community as a whole

## Affordable zoning legalizes Missing Middle Gentle Density

- An **anti-displacement strategy** to house our children and friends, and keep our elder neighbours adequately housed
- A **housing choice strategy** that does not impose on families only one type of housing but allows people to choose what suits them best based on their needs
- A **family and community-oriented strategy** that makes our streets safer for children and encourages inclusivity and diversity
- An **environmentally sustainable strategy** that protects our cherished green spaces and reduces home and transportation GHG emissions















## What makes a place good to live?

- Consultations are important to ensure the needs of residents are brought forward, but not everyone has the knowledge and expertise to judge a proposed project.
- Allowing our neighbourhood to grow with us as our needs change is fundamental to having it be a good place to live.
- Our neighbourhood can and should be a pleasant destination, not just a place to drive through as we get to our own homes.

## Housing Types and Style











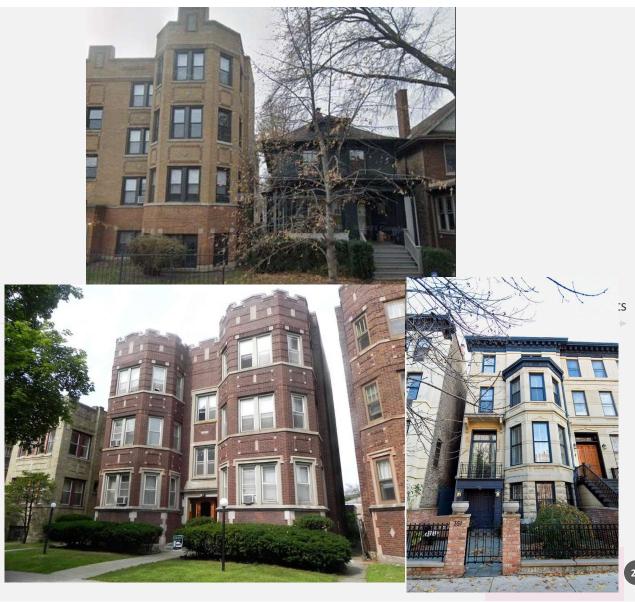






## Housing Types and Style





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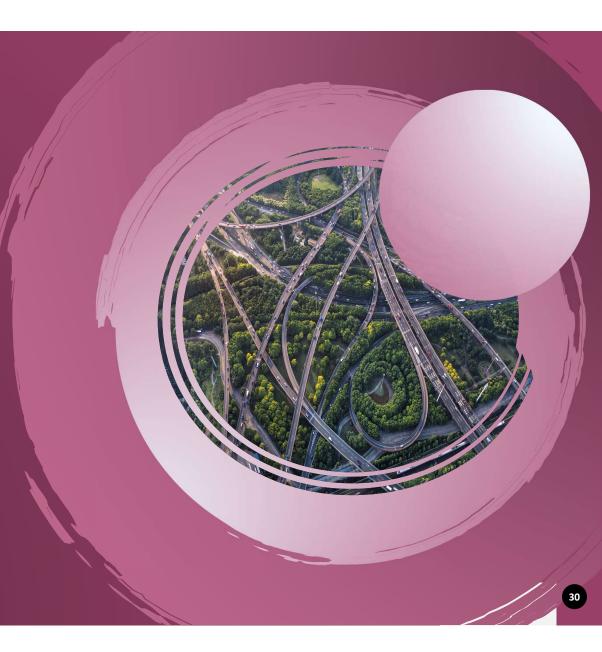






# MUNICIPAL FINANCES AND INFRASTRUCTURE

A FINANCIALLY IRRESPONSIBLE MODEL THAT WE CAN



## Why do our cities look the way they do?

Have we always built cities this way and it is the best style of development?

#### Same street 100 years apart

#### **Post-War Urban Renewal**



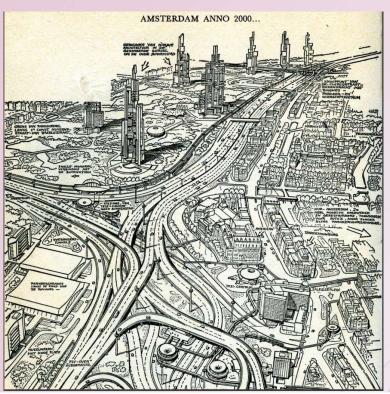




## Why do our cities look the way they do?

Have we always built cities this way and it is the best style of development?

# Amsterdam's Urban Renewal Plan (highways never completed)



# Urban transition in Amsterdam (over 1910s, 1970s, 2020s)







## Why do our cities look the way they do?

Have we always built cities this way and it is the best style of development?

#### **The Grand Bargain**



#### **Density levels**



#### The Discriminatory Roots of Municipal Zoning



#### **Equity and the Zoning Bylaw**

#### A Legacy of Segregation

Since the early 20th century, communities have used zoning conflicts between different activities to protect public healt the environment. Over time and with social progress, we have separated more than just land uses—it has also been used them from places, practices, and production.

#### A Canadian Example: Edmonton

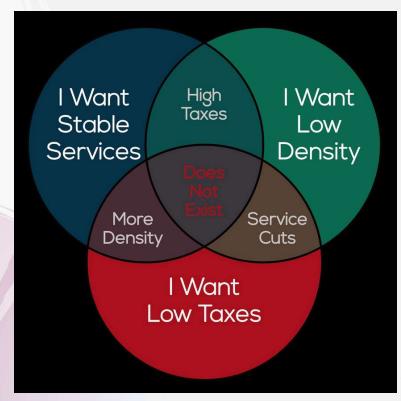
- Edmonton's first zoning bylaw was introduced in 1933, and was subsequently reviewed and replaced in 1950, 1961, 1980, and 2001.
- Like in many other NA cities, zoning in Edmonton was used to separate incompatible land uses to protect public health, safety, and welfare. However, it was also used to exclude certain groups of the population from certain areas.
- With present-day regional planning initiatives focused on densification and infill, Edmonton's existing zoning bylaw can no longer meet the city's needs, and is being replaced.
  - The new zoning bylaw is being developed to ensure that it will not be used as a tool for discrimination, and instead used as a tool for inclusion.

#### "Growing" Away from Automobile Dependency – Insolvent Municipal Finances

A major reason why residents oppose densification is because of the effect that an increased number of cars in the area will have on the existing traffic and parking situations.

While an increase in neighbourhood traffic is an issue, it doesn't have to be this way; to avoid this problem, it is vital to ensure that residents in new housing developments are not forced to drive and can instead get around using high quality walking, cycling, and transit infrastructure.

	Urban	Suburban
People	790	790
Units	494	304
Area	0.3 ha	32 ha
Linear Infrastructure	53 m	4,400 m
Lifecycle cost	\$265,000	\$22m
Annualized lifecycle cost (60 years)	\$5,300/yr	\$367,000/yr
Linear infra maintenance	\$1,900/yr	\$158,000/yr
Tax Revenue	~\$1.5m/yr	~1.2m/yr



### Does this mean we need to give up our beautiful human-scale neighbourhood?

ABOSLUTELY NOT! ☺







### What services can we get?

The cost of traditional and modern city infrastructure



### Who Should Pay How Much?

A Split-Rate Tax is the most fair and sustainable form of municipal taxation and follows three principles: Property taxes tax both the value of land and the value of the building. Assesors calculate these separately.



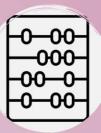
#### The same tax rate

Multi-residential residents shouldn't pay a higher tax rate than everyone else. Renters in purpose-built rental shouldn't pay even more.



# Don't pay for your new roof twice

Decrease the property tax on buildings.



# Pay at least what you cost the city to service

More sprawling homes cost more for the city to service, we shouldn't subsidize them.

#### Are Development Charges (DCs) Fair?

Development charges are the symptom of artificially low property taxes on the costliest residents of a city.



# DCs often replace property taxes...

Municipalities have found a way to keep property taxes low by asking new residents to foot the bill for everyone else. While this benefits existing owners, it legislatively increases the costs of new housing making housing unaffordable for future generations.



# DCs should be limited at the cost of growth

Using DCs to pay for new amenities is abusing the need for shelter of young and new residents looking to live close to their job.

We don't ask students to pay for a new gym at their school when they move to a new school district, why do we do this with housing?



# Land charges are fairer and more affordable

Land charges come out of developer profits instead of coming out of the pockets of new and young residents

Land charges are a percentage (e.g. 60%) of the increase in land value from purchase to sell (or rent). It cannot be passed on.

Land charges make speculation and hoarding land less profitable.



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Direct residents in need to resources on landlord-tenant law



Direct residents in need to advocacy groups



Directly advocate for tenants facing "renoviction"



Support provincial or municipal policies that limit "renoviction"

# Tenant Protections

The HCCA can assist neighbourhood tenants who are struggling with inadequate housing

#### **Community Land Trusts**

A Community Land Trust (CLT) is a trust which holds land on behalf of the community and provides <u>exclusive user-rights to the owner</u> or tenant living on the land, providing owners the same property user rights as our traditional western land ownership model.

The CLT ensures that the land price is forever affordable to residents and CLT profits are re-invested into the community.



#### Freezing land values

Freezing land values would be equivalent to taxing any amount a person is willing to pay for a property that is above its assessment land value. This would end speculation because a property could not be resold for a higher price without improvements having been made to it. The excess payment would be redirected towards the city and compensate for low taxes. On the downside, this would take away some of the gains made by existing homeowners and developers.



#### Replacing Development Charges (DCs) with Land charges for everyone

An alternative to freezing land vales is to levy a charge or tax on the increase in land values for which the owner is not directly responsible, say 25% of the increase in land value (and then 50% for the next owner, and 75% for the next, and 100% for the next). This change would also stop speculation, but it would be gradual, rather than immediate.

A Community Land Trust offers more flexibility than both options because market rate and CLT housing could continue to co-exist within the neighbourhood. It would be an opt-in approach that provides the seller with the full market value, while shielding new owners from astronomical housing costs.



One generation's incredible equity gains is another's crushing housing costs...

## The Affordability Math behind the Community Land Trust

Counterfactual Analysis – Property A



Status Quo – Market Price (	\$661,000)
Land Value	442,000
Down Payment	132,200
Mortgage Principle	528,800
Mortgage Payment	2,720.35
Condo Fees + Utilities + Insurance	1,100
Property Tax	291.08
Land Contribution	0
MONTHLY COST	\$ 4,113.10

Land Contribution Model	
Land Assessment	131,000
Down Payment	43,000
Mortgage Principle	177,000
Mortgage Payment	960.28
Condo Fees + Utilities + Insurance	416.66
Property Tax	0
Land Contribution	511.62
MONTHLY COST	\$ 1,888.56

## The Affordability Math behind the Community Land Trust

Counterfactual Analysis – Property B



Status Quo – Market Price (	(\$500,000)
Land Value	360,000
Down Payment	100,000
Mortgage Principle	400,000
Mortgage Payment	2,057.78
Condo Fees + Utilities + Insurance	787.67
Property Tax	187.33
Land Contribution	0
MONTHLY COST	\$ 3,032.76

Land Contribution Model						
Land Assessment	110,000					
Down Payment	28,000					
Mortgage Principle	112,000					
Mortgage Payment	613.88					
Condo Fees + Utilities + Insurance	512.67					
Property Tax	0					
Land Contribution	416.70					
MONTHLY COST	\$ 1,543.25					

### The Community Land Trust as a transition mechanism

It could be a safety net for residents of the community while fostering affordability. Any resident that lives in the CLT will be able to live their entire life in Hunt Club.

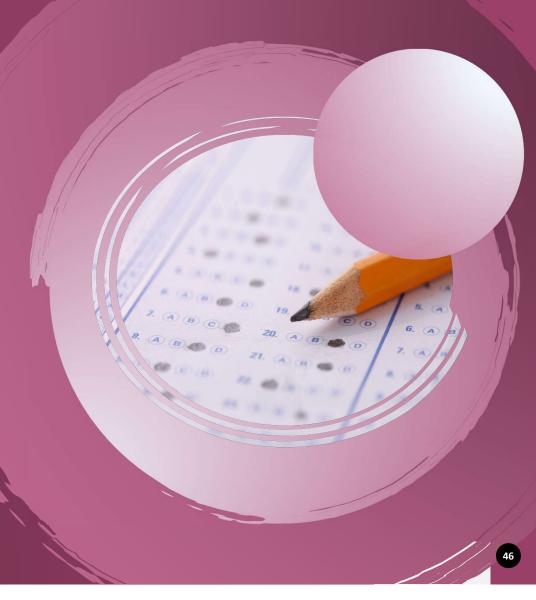
A program that can co-exist with market value residences:

- Acquire land and housing at market rate from residents that opt-in:
  - Reduce tax burden and income insecurity in old age through land discharge in exchange for a proportional pension or fixed amount;
  - Purchase at market rate for a lump-sum payment;
  - · Gift to the CLT in exchange for tax credits; or
  - Any mix of these options.
- The CLT, guided by the community, can re-develop properties in poor condition:
  - Anticipates the changing needs of the community;
  - · First housing offer to residents;
  - · Rents or sells homes at an affordable price;
  - Re-invests into the community any profits made.





- 1. STAY TUNED FOR THE SURVEY
- 2. GET INFORMED ON PLANNING BEST PRACTICES
- 3. REFLECT ON YOUR FUTURE HOUSING NEEDS





#### **Character Voting**

How do we enhance our beautiful neighbourhood?



#### Constructive input

Sharing our values and needs to improve projects rather than shutting them down.



#### Survey of needs

What are the housing types, services, and safety features we need?



## Growing a place we love

Knowing our neighbours and growing old together.

## Consultations

The vast majority of us are not qualified to approve projects, but we are qualified to share our values to shape projects

# DISCUSSION

- 1. HOMEBUYER BILL OF RIGHTS
- 2. HIGHER DOWN PAYMENTS ON INVESTMENT AND 3<sup>RD</sup>+ PROPERTIES
- 3. RESTRICT EQUITY ACCESS
- 4. ENFORCEMENT
- 5. BANK RISK-SHARING MODEL
- 6. ZONING & BYLAW COMPREHENSIVE REVIEW
- 7. AFFORDABLE ZONING
- 8. SPLIT-RATE PROPERTY TAX
- 9. LAND CHARGES
- 10. TRANSIT
- 11. TENANT PROTECTIONS
- 12. COMMUNITY LAND TRUST



## **Solution Summary**

	Afforda -bility	Housing Supply Constrai nts	Uncontrolle d credit expansion	Financial- ization of homes	Specu- lation	Municipal Finances	Anti- displaceme nt	Housing Choice	Family- oriented / Safety	Environme ntal protection
Homebuyer Bill of Rights	<b>~</b>			<b>~</b>	~					
Higher down paym.	<b>~</b>			<b>~</b>			<b>~</b>			
Restrict Equity Access	<b>~</b>	<b>✓</b>		<b>~</b>						
Enforcement	<b>✓</b>			<b>✓</b>	<b>/</b>					
Bank Risk-sharing model	<b>~</b>		<b>~</b>	<b>~</b>	~					
Affordable zoning	<b>V</b> .	<b>✓</b>				<b>✓</b>	<b>✓</b>	<b>~</b>	<b>✓</b>	<b>✓</b>
Zoning bylaw Review		<b>✓</b>				<b>✓</b>		<b>✓</b>	<b>~</b>	<b>✓</b>
Split-rate prop. tax	<b>/</b>				<b>~</b>	<b>✓</b>	<b>✓</b>	<b>✓</b>	<b>✓</b>	<b>✓</b>
Land Value Freeze	<b>~</b>				<b>~</b>	<b>~</b>				
Land charges	<b>~</b>	<b>✓</b>			<b>/</b>	<b>✓</b>				
Transportation choice	<b>/</b>				<b>/</b>	<b>~</b>	<b>✓</b>	<b>✓</b>	<b>~</b>	<b>✓</b>
Tenant protections	<b>/</b>						<b>✓</b>		<b>✓</b>	
Comm. Land Trust	<b>✓</b>	<b>✓</b>	<b>✓</b>	<b>✓</b>	<b>/</b>	<b>✓</b>	<b>✓</b>	<b>✓</b>	<b>✓</b>	<b>✓</b>

# THANKYOU

Audrey, Patrick, and Zane Directors of the Hunt Club Community Association